

Strategic Environmental Assessment for the Penzance Neighbourhood Plan

Environmental Report Addendum

Penzance Town Council

November 2023

Quality information

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1. Introduction

Background

- 1.1 AECOM has been commissioned to undertake an independent Strategic Environmental Assessment (SEA) in support of Penzance's emerging Neighbourhood Plan.
- 1.2 The Penzance Neighbourhood Plan is currently being prepared as a Neighbourhood Development Plan under the Localism Act 2011 and the Neighbourhood Planning (General) Regulations 2012.
- 1.3 Regulation 14 consultation on the Penzance Neighbourhood Plan was undertaken between November and December 2022.¹ This was accompanied by an SEA Environmental Report² which was prepared as the main output of the SEA process. This presented an appraisal of the draft plan and reasonable alternatives and was prepared to meet the procedures prescribed by the Environmental Assessment of Plans and Programmes Regulations 2004 (the SEA Regulations).
- 1.4 Since that time, updates have been made to the Neighbourhood Plan to reflect comments received at Regulation 14 consultation.

Purpose of this document

- 1.5 This Environmental Report Addendum considers the implications of the updates to the Neighbourhood Plan for the SEA findings previously presented. This includes relating to the potential for any significant effects that may arise as part of the updates.
- 1.6 Following a review of the representations received at Regulation 14 consultation, this Environmental Report Addendum also provides additional information with respect to the heritage sensitivities at key locations within the neighbourhood area. This information is presented in **Appendix A**.
- 1.7 The Addendum should be read alongside the SEA Environmental Report published in November 2022 which accompanied Regulation 14 consultation.

¹ Penzance Town Council (December 2022) Penzance Neighbourhood Plan 2021-2030, Pre-Submission Consultation Version.

² AECOM (November 2022) Strategic Environmental Assessment for the Penzance Neighbourhood Plan, Environmental Report to accompany Regulation 14 consultation on the Neighbourhood Plan.

2. Appraising the updates to the Neighbourhood Plan

Methodology

- 2.1 The updates to the Penzance Neighbourhood Plan have been screened for likely significant effects. The purpose of this screening exercise is to establish whether the proposed updates are likely to lead to significant effects in relation to the findings previously presented in the Environmental Report, which should then be appraised in more detail.
- 2.2 The focus of the screening is on the proposed updates to the Penzance Neighbourhood Plan; however, explicit consideration is also given to the effects of the Penzance Neighbourhood Plan as updated (i.e., the cumulative effects of the updates and the rest of the Penzance Neighbourhood Plan as submitted).

Findings of the screening exercise

2.3 The following table presents the findings of the screening of the updates to the Penzance Neighbourhood Plan.

Table 2.1: Screening the updates made to the Neighbourhood Plan

Update (Policy ref.)	Focus (changes in relation to)	Screened in?	Rationale
Policy EC9	New policy within the submission version of the Neighbourhood Plan which focuses on supporting the creative, arts and cultural sectors in the neighbourhood area.	No	The changes do not constitute a change in the overall aim and focus of the wider Neighbourhood Plan policies and do not impact on the overall strategy. As such, no further additional effects are anticipated which should be considered in more detail.
Policy H3	New policy within the submission version of the Neighbourhood Plan which responds to the growing issues posed by housing stock being lost to second homes and holiday lets.	No	The changes provide greater clarity to the issues, but do not constitute a change in the overall aim and focus of the wider Neighbourhood Plan policies and overall strategy. As such, no further additional effects are anticipated.
GI7, PEN11,	The updates comprise revisions to policy numbering and/or naming, primarily as a result of wider policy deletions or combining policies together (e.g., those which have a similar focus).	No	The revisions do not comprise any significant changes to the overall aim and focus of the policies.
Policy DDH2	Inclusion of additional text to strengthen the policy focus on the protection of heritage assets within the neighbourhood area.	No	The change does not comprise a significant change to the overall aim and focus of the policy but will likely enhance the potential longer term positive effects identified for the historic environment.

Policy NEW12	Removal of the policy as the area at 'The Fradgan' has since received planning permission.	No	The policy has been removed from the proposed submission version of the Neighbourhood Plan. Whilst this is a substantive change, the likelihood of significant effects resulting from the Neighbourhood Plan are now minimised as a result. Therefore, no further additional effects are anticipated which should be considered in more detail.
	Inclusion of additional text to strengthen the policy focus on the protection of heritage assets and areas within the neighbourhood area, addressing Historic England's Regulation 14 consultation response. Specifically with respect to how any proposed development might avoid or mitigate potential harm to the historic environment.	No	The changes do not constitute a change in the overall aim and focus of the wider Neighbourhood Plan policies and do not impact on the overall strategy. Further consideration of the heritage sensitivities at key locations within the neighbourhood area (including those identified in these policies) is provided in Appendix A of this Environmental Report Addendum.

Screening conclusions

- 2.1 The SEA Regulations require the SEA process to identify, describe and evaluate the likely significant effects of the Penzance Neighbourhood Plan and alternatives.
- 2.2 The screening of the updates has not identified further likely significant effects that should be explored by the SEA process through more detailed appraisal.
- 2.3 For this reason, the SEA Environmental Report which was prepared for (and accompanied) Regulation 14 consultation has been submitted with the Neighbourhood Plan alongside this Environmental Report Addendum.
- 2.4 In light of the above, in association with the requirements of the SEA Regulations, further detailed assessment work is not required to explore the implications of the updates to the Penzance Neighbourhood Plan.

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Appendix A Heritage Assessments

Introduction

Although the Neighbourhood Plan isn't allocating specific sites for housing development, it does identify key locations (by name) which are supported (in principle) or recommended for mixed-use, commercial, or urban realm development.

Under the assumption that speculative applications for new development at these locations may come forward during the Neighbourhood Plan period, Historic England suggested through consultation that in light of the historic sensitivities associated with these key locations, the historic environment evidence base for the Neighbourhood Plan could be augmented.

The locations are as follows:

- Policy H11: Cornwall Council Adult Social Care Site.
- Policy PEN4: Core Town Centre Retail Zone (Heart of the Town Centre).
- Policy PEN5: Town Centre Mixed-use Development and Conversion of Retail and other Town Centre Uses.
- Policy PEN7: Harbour and Headland.
- Policy PEN8: Harbour Car Park.
- Policy PEN9: Vitality of the Promenade.
- Policy PEN10: Mounts Bay Linear Park.
- Policy NEW3: Access to the South Pier and Observatory.
- Policy NEW6: The Old Bottle Top Factory.
- Policy NEW8: Penlee Quarry.
- Policy NEW9: The Heritage Harbour (Old Quay).
- Policy NEW10: The Village Square.
- Policy NEW11: The Old Iceworks; and
- Policy NEW13: The Seafood Training Hub Facility.

Informed by Historic England's <u>Guidance on Site Allocations</u>, the assessments³ for the key locations in the tables below consider the following:

- The potential heritage asset(s) and area(s) that could be impacted by any new development proposals which may come forward during the plan period (within an approximate 100m radius surrounding the policy area).
- The contribution of the policy area to the significance of the historic environment, and
- The potential impact of development on the significance of the historic environment.

³ With reference to the steps within the 'Site Selection Methodology' table in Historic England's Guidance on Site Allocations document (see Page 5).

Policy H11: Cornwall Council Adult Social Care Site

Heritage asset affected What contribution does the site make to the significance of the heritage asset?

Potential impact of development on significance

wooden porch, and a later wing has development came forward for this site. been constructed.

Grade II Nancealverne Lodge: this This listed building is approximately 55m to the east of the policy Development of this policy area is unlikely to have any early 19th century lodge has two area. It is at a similar elevation to the policy area, however it is significant impacts. As such, no adverse impacts are storeys at the rear and a single likely to be screened from view due to the presence of vegetation expected to occur for this asset of medium significance. storey at the front, with a slate roof along the A30. As such, views to and from this listed building in the with wide eaves. It has a small direction of the policy area are unlikely to be impacted if

Policy PEN4 and PEN5: Core Town Centre Areas

Heritage asset affected

What contribution does the site make to the significance of the heritage asset?

Potential impact of development on significance

twin Tuscan columns.

Grade I Market Building: built in This listed building is within the centre of both policy areas. 1837, this is a large building Given its location within Penzance, and its elevation, it is likely to impact on an asset of medium significance. constructed from granite ashlar. It contribute to a number of views within the town centre is two storeys in heigh, with a lead- environment. Development through policies PEN4 and PEN5 covered dome and octagonal could impact upon its setting, through promoting development at lantern, and a drum with alternating the street level. However, policy PEN4 indicates development would be supported where the design respects the historic character of the area, specifically the setting of this feature. This is reiterated in policy PEN5. As such, adverse impacts are not expected to come forward through these policies. Rather, positive impacts could come forward for this feature due to improvements to the setting, linked to considerate development.

Development of these policies would have a minor positive

What contribution does the site make to the significance of the heritage asset?

Potential impact of development on significance

Penzance Conservation Area.

centre environment of Penzance. Penzance town centre environment whilst allowing for appropriate positive impact on historic environment assets within and in Given this, they include a number of development. This includes ensuring the historic environment is proximity. historic environment features, such considered through new development - for example, ensuring as listed buildings, and the designs respect historic character and appearance. This is seen as a positive impact for the historic environment features within and in proximity to these policy areas, as new structures will be in keeping with the existing historic character. New development would also encourage the local community to engage with the historic environment - improving the appreciation and understanding of local heritage. However, new development could also result in a slight increase in pressure upon heritage assets though it is considered this would be negligible.

These policy areas cover the town These policies focus on protecting and retaining the status of the Development of this policy area would have a medium

Policy PEN7: Harbour and Headland

Heritage asset affected

What contribution does the site make to the significance of the heritage asset?

Potential impact of development on significance

urban area. It is a complex area of Barbican, and the Promenade. development due to numerous and varying archaeological

Penzance Conservation Area: this This policy area overlaps with three historic character areas within designation covers the historic the Penzance Conservation Area: the Harbour and Railway, the greater level of activity, linked to redevelopment of buildings

and The Harbour and Railway

historical influences. It includes This historic character area covers the northern part of the policy removed from this policy area (linked to existing medieval built form, the working area. There has been a port in Penzance since the Middle Ages at development), the impact on the designation as a whole is the earliest, however during the 19th century the harbour as it is likely to be reduced. As such, it is concluded that development today started to take shape. The harbour area is built on largely of this policy area could have a minor adverse impact on an

Development in this policy area is likely to encourage a (as well as replacement buildings) for hospitality, leisure and other uses. Given that there is likely to be a level of screening from the parts of the Penzance Conservation Area that are

What contribution does the site make to the significance of the heritage asset?

Potential impact of development on significance

promenade, and industrial housing. town centre. The town rises steeply to the north and west of this negative effects on three historic character areas (mostly character area. Views are largely constrained out towards St linked to traffic and pedestrian use). However, it is noted there Michaels Mount given the level of development surrounding the is the potential for enhancements to the conservation area character area.

> Issues for this part of the conservation area largely includes inconsiderate development. This includes road markings, public realm enhancements (like railings), and buildings detracting from the historic sense of the area.

The Barbican

This historic character area is entirely within the policy area. It is the earliest part of Penzance, though development of the area has made its Medieval origin unrecognisable. The Barbican is concentrated on two nearly parallel streets (Coinagehall Street and Quay Street); the church is a prominent feature on elevated ground. The area is bounded by two other historic character areas on either side, and views are mainly of the sea.

Issues for this historic character area include traffic levels (parking, traffic and pedestrian conflict over right of way, and vehicle speed), as well as streetscape and landscape, and unsightly buildings.

The Promenade

This historic character area covers the southern part of the policy area. It provides long views across to St Michael's Mount, The Lizard and the Goonhilly Earth Station satellite dishes on a clear day. Views to Newlyn, and structures on the skyline (like St Marys Church) are also important. It can be a busy area dominated by traffic and recreational uses like skating, and the ambience of the area is dependent on the weather conditions.

The surface of the promenade is in poor condition and can be different colours in some areas. Other issues in this part of the

harbour, 19th century buildings, a reclaimed land on the flat coastal plateau that lies below the historic asset of **medium significance**. This is due to potential through improvements within its boundaries and its setting.

What contribution does the site make to the significance of the heritage asset?

Potential impact of development on significance

conservation area include traffic (speed and volume), the poor condition of the streetscape and landscape, and buildings with poor character.

Given this policy area includes a large section of the Penzance Conservation Area, it is very likely development will impact upon the designation at this location and further afield it. However, it is possible some development may be screened by existing structures - limiting effects to the area included in the policy. Additionally, development could bring forward positive impacts for example, structural and environmental improvements that enhance the landscape and streetscape of the Penzance Conservation Area. This would help improve the setting of this designation.

work.

Grade II* South Pier: built before This listed structure is within the policy area in the north-eastern Development of this policy area would have a medium 1512, it includes a variety of corner. Given the feature is at a lower elevation than the built adverse impact on an asset of medium significance. different finishes representative of environment to the west, development through this policy will likely different time periods and types of affect its setting. Additionally, views to and from the feature (especially views from the structure to the town) are likely to be adversely affected by development through the policy. This is especially true for development adjacent to the Wet Dock and development in the Penzance Harbour area.

complete structures.

Grade II Store At Penzance This listed structure is within the policy area in the north-west part. Development of this policy area would have a minor adverse Shipyard Immediately South Of As this structure is slightly elevated in comparison to the rest of the impact on an asset of medium significance. Dry Dock: built in the mid-19th policy area, there is the possibility development will affect the century, the store is rectangular in setting of this designation, especially in the Wet Dock area. shape and constructed from granite. However, given the proximity of other buildings to this designation It is a component of an unusually (listed or otherwise), it is likely visual impacts will be screened out. group of harbour As this feature is a component of a group of harbour structures, it is possible development around this feature could have impacts on other important harbour features, and vice versa.

What contribution does the site make to the significance of Potential impact of development on significance the heritage asset?

19th century construction, the half. Given the site is within an area of higher elevation in **impact** on an asset of **medium significance**. building is built into a steeply comparison to the majority of the policy area, it is possible that sloping site - and is one storey in development in this part of Penzance could impact upon the setting the south west, and 3 storeys in the of the site. This is especially true for the part of the structure that north east. It is built from coursed is three storeys in height - which is likely to offer longer and wider granite rubble, and has a slate roof. views across Penzance. Structures around this listed building are likely to provide an element of screening for the part that is one storey in height.

Grade II Custom House: an early This listed structure is within the policy area, located in the northern Development of this policy area would have a minor adverse

of maritime buildings at Penzance the site is slightly higher or lower. harbour.

Grade II National Lighthouse Located within the policy area, this listed building is situated back Development of this policy area would have a minor adverse Centre: the Trinity House depot, from the quay and is within proximity to other maritime listed impact on an asset of medium significance. now the National Lighthouse buildings; adjoining the Grade II Trinity House Depot designation Centre, was built in 1861. It is a to the south. Given its proximity to other structures, it is likely large, rectangular, single storey six existing development will screen any changes made through the bay workshop. It is a largely policy from this structure. Additionally, the elevation of the site is complete example of a Trinity similar to the surrounding policy area, and the screening from House depot and is one of a group existing development will likely mitigate any visual impacts where

bars.

Grade II Trinity House Depot: an Located within the policy area, this listed building is situated back Development of this policy area would have a minor adverse early 19th century structure, with from the quay and is within proximity to other maritime listed impact on an asset of medium significance. slate hipped roof. It is two storeys buildings; adjoining the Grade II National Lighthouse Centre in height, with four window sashes, designation to the north. Given its proximity to other structures, it two splayed bay windows at the is likely existing development will screen any changes made ends of the first flood, and glazing through the policy from this structure. Additionally, the elevation of the site is similar to the surrounding policy area, and the screening from existing development will likely mitigate any visual impacts where the site is slightly higher or lower.

Grade II Battery and War This designation is located in the southern part of the policy area, Development of this policy area would have a minor adverse Memorial: an 18th century battery adjacent to the Grade II Jubilee Pool. Given the feature is impact on assets of medium significance. with attached bulwark overlooking positioned off the mainland it is possible it is a prominent structure Mounts Bay, attached to the that contributes to views of Mounts Bay from the shoreline. This is mainland by a stone built causeway. especially true for views from the east and south east, given the

What contribution does the site make to the significance of the heritage asset?

Potential impact of development on significance

The war memorial stands in the undeveloped nature of this part of the policy area. It is likely the centre of the battery and is designated features are screened from development to the far dedicated to the 207 men of north and west of the policy area by existing development, Penzance that died in the First especially to the north of Coinagehall Street. World War 1914-1919.

the entrances at the road level.

Grade II Jubilee Pool: seaside lido This Grade II listed structure is located within the southern part of Development of this policy area would have a minor adverse built in 1935. It is triangular in shape the policy area. Given the elevation of the feature is generally at a impact on an asset of medium significance. and juts out into the sea, with lower elevation than the policy area, it is likely development of this steeped terraces descending from area will visually impact the structure. It is also possible that it could alter the setting of the structure, which could impact upon the listed building's significance. However, if development was focused further north in the policy area, it is likely it would be screened from this designation given the presence of other development.

harbour structures.

Grade II Dry Dock At Penzance This feature is located adjacent to the policy area to the north. Development of this policy area would have a minor adverse Shipyard: built in 1900, this rock- Given the feature is at a similar elevation to the policy area, it is impact on an asset of medium significance. faced dressed granite dry dock is a likely development around the harbour will impact on the setting of good example of a commercial dry this designation. Development further away (for example, along dock of the time. It is part of an Quay Street and Coinagehall Street) is unlikely to impact on the unusually complete group of setting of this feature given the level of development and the distance between them.

Grade II Churchyard Wall: a 19th This listed structure is less than 10m west of the policy area Development of this policy area would have a minor adverse century rubble wall surmounted by boundary – it is in proximity to the north-western part of the policy **impact** on an asset of **medium significance**. iron railings with arrow head shafts. area. Given the feature is at a higher elevation than the policy area, it is possible development will impact upon views from the structure. It is possible that existing development could provide a level of screening. However, it is currently considered unlikely that the setting of the structure will be impacted by development through the policy – this is due to the distance of the structure from the policy area. This is especially true if development is focused in the eastern, south-eastern and southern sections of the policy area.

What contribution does the site make to the significance of the heritage asset?

Potential impact of development on significance

galleries and their seating.

Mary: this church dates to 1832, boundary – it is in proximity to the north-eastern part of the policy impact on an asset of medium significance. though a chapel has been present area. Given the feature is at a higher elevation than the policy area, on this site since 1321. It is it is possible development will impact upon views from the designated for its design and structure. It is possible that existing development could provide a construction, as well as its surviving level of screening. However, it is currently considered unlikely that features from 1832-5 - including the the setting of the structure will be impacted by development through the policy – this is due to the distance of the structure from the policy area. This is especially true if development comes forward in the eastern, south-eastern and southern sections of the policy area.

Grade II* Parish Church Of St This listed structure is less than 10m west of the policy area Development of this policy area would have a minor adverse

features.

Grade II Chapel House: 18th This listed building is approximately 20m north of the policy area. Development of this policy area would have a minor adverse century house set at a right angle to It is situated at a slightly higher elevation; as such, development in impact on an asset of medium significance. the road with a number of attractive the policy area could impact upon views from the structure. However, it is likely existing development in this part of Penzance will provide a level of screening. This would help reduce any adverse impacts.

basement and attic. iron railings in front of the house.

Grade II 30-32, Chapel Street: a This listed building is approximately 35m to the north-west of the Development of this policy area is unlikely to have any late 18th century granite ashlar policy area. It is at higher elevation to the policy area, however it significant impacts. As such, no adverse impacts are structure with a slurried slate roof. It is likely to be screened from view due to existing development expected to occur for this asset of medium significance. has two storeys, as well as a along Chapel Street. As such, views to and from this listed building The in the direction of the policy area are unlikely to be impacted if designation also includes the plain development came forward for this site.

Grade II No. 29 Including This listed building is approximately 40m to the north-west of the Development of this policy area is unlikely to have any Railings: a late 18th century granite policy area. It is at higher elevation to the policy area, however it significant impacts. As such, no adverse impacts are ashlar structure with a slurried slate is likely to be screened from view due to existing development expected to occur for this asset of medium significance. hipped roof. It has three storeys, along Chapel Street. As such, views to and from this listed building and the listing includes plain iron in the direction of the policy area are unlikely to be impacted if railings around the basement steps. development came forward for this site.

What contribution does the site make to the significance of the heritage asset?

Potential impact of development on significance

support bay windows, and the flight from view. of steps to the porch have iron railings.

Grade II 20, Regent Terrace: an This listed building is approximately 20m to the west of the policy Development of this policy area would have a minor adverse early 19th century structure with a area. It is at a slightly higher elevation to the policy area, and could **impact** on an asset of **medium** significance. granite basement and a slate roof. have some views into and over the policy area from the rear of the It has two storeys, as well as an attic building. However, these views would only be affected if and a basement. There is an open development came forward in the western extent of the policy area, porch with Tuscan columns that as existing development screens the majority of the policy area

Policy PEN8: Harbour Car Park

Heritage asset affected

What contribution does the site make to the significance of the heritage asset?

Potential impact of development on significance

covers the historic urban area, and character area. has a complex archaeological and historical development. It includes medieval built form, the working harbour, 19th century buildings, a promenade, and industrial housing.

Penzance Conservation Area: This policy area sits within the harbour and railway historic Development in this policy area is likely to encourage an

There has been a port in Penzance since the Middle Ages at the earliest, however during the 19th century the harbour as it is today started to take shape. The harbour area is built on largely reclaimed land on the flat coastal plateau that lies below the historic town centre. The town rises steeply to the north and west of this character area. Views are largely limited to views towards St Michaels Mount given the level of development surrounding the character area.

increase in use of the harbour car park to support town centre opportunities and 'pop-up' structures. Given that there is a level of screening from the parts of the Penzance Conservation Area that are removed from this policy area (linked to existing development), the impact on this policy on the whole designation is likely to be reduced. As such, it is concluded that development of this policy area is likely to have minor adverse impact on an asset of medium significance, when considering the whole Penzance Conservation Area.

What contribution does the site make to the significance of the heritage asset?

Potential impact of development on significance

Issues for this part of the conservation area largely includes inconsiderate development. This includes road markings, public realm enhancements (like railings), and buildings detracting from the historic sense of the area.

The policy area includes a large section of the conservation area. As such, it is very likely development will impact upon this character area and the wider conservation area, and increase pressure through a slight intensification in use of this area. However, some development may be screened by existing structures. Additionally, development could bring forward positive impacts - like structural and environmental improvements that would help improve the setting of this designation. The policy indicates development proposals will need to respect the historic character of this area and not adversely impact on its vitality. This provides a level of protection for this part of the conservation area.

curving into the harbour.

Grade II Albert Pier: built in 1845 This listed structure is adjacent to the policy area - running Development of this policy area would have a minor adverse and extended in 1853, this is a long alongside the eastern boundary and continuing into the harbour. impact on an asset of medium significance. straight pier with a south end This designated feature is at the same elevation as the area included in this policy. As such, development through the policy would likely impact on views to and from this structure. Development through the policy is also likely to impact upon the setting of this listed structure, and could influence its role in the historic landscape of Penzance. It is likely the impact will be reduced given the policy indicates development proposals must respect the historic character of this area – which include historic features and their contribution to the townscape environment.

warehouse constructed

Grade II Warehouse Occupied By This listed structure is approximately 20m west of the policy area, Development of this policy area would have a minor adverse Courts (Furnishers): an 1872 on the opposite side of Wharf Road. It has direct views into the impact on an asset of medium significance. from policy area and across it to the Grade II Albert Pier and the wider coursed granite rubble. It has a harbour area. These views are likely to be affected by development through this policy, with little opportunity for

Heritage asset affected	What contribution does the site make to the significance of the heritage asset?	Potential impact of development on significance
central carriageway with a segmental arch.	screening. As well as views, it is likely the setting of this listed structure will also be impacted by development through this policy; given its open nature, it is unlikely development of this site can be mitigated for. However, it is likely the impact will be reduced given the policy indicates development proposals must respect the historic character of this area. This will include this feature and its setting.	
mid 19 th century corner structure with a slate roof with wide eaves. It has three storeys, and is listed due	This listed building is approximately 88m to the west of the policy area. It is at a slightly higher elevation to the policy area, and as such could have some longer distance views into and over the policy area. However, it is likely to be mostly screened from view due to the presence of existing development along Albert Street. As such, views to and from this listed building in the direction of the policy area are unlikely to be impacted if development came forward for this site.	impact on an asset of medium significance.

Policy PEN9: Vitality of the Promenade

Heritage asset affected What contribution does the site make to the significance of the heritage asset?

Potential impact of development on significance

Penzance Conservation Area: This policy area sits within The Promenade historic character area Development of this policy area would have a minor positive covers the historic urban area, and of the conservation area. This area provides long views across to impact on an asset of medium significance when has a complex archaeological and St Michael's Mount, The Lizard and the Goonhilly Earth Station considering the entire conservation area. historical development. It includes satellite dishes on a clear day. Views to Newlyn, and structures on medieval built form, the working the skyline (like St Marys Church) are also important. It can be a busy area dominated by traffic and recreational uses like skating,

What contribution does the site make to the significance of the heritage asset?

Potential impact of development on significance

promenade, and industrial housing. conditions.

harbour, 19th century buildings, a and the ambience of the area is dependent on the weather

The surface of the promenade is in poor condition and can be different colours in some areas. Other issues in this part of the conservation area include traffic (speed and volume), the poor condition of the streetscape and landscape, and buildings with poor character. Given the policy area includes the entire promenade feature, it is very likely development will impact upon the conservation area. However, some development could bring forward positive impacts - for example environmental improvements would help improve the setting of this part of the conservation area. Additionally, the policy indicates development should not harm the historic character of the Promenade feature this reduces the potential for adverse impacts.

the entrances at the road level.

Grade II Jubilee Pool: seaside lido This Grade II listed structure is located approximately 25m east Development of this policy area would have a minor positive built in 1935. It is triangular in shape from the policy area. Given the elevation of the feature and the impact on an asset of medium significance. and juts out into the sea, with policy area is broadly the same and level, it is likely development steeped terraces descending from of this area will visually impact the structure. It is also possible that it could alter the setting of the structure, which could impact upon the listed building's significance. However, this could be a positive impact – for example, environmental improvements would enhance the setting of the structure.

Tuscan columns and entablature.

Grade II Stanley Guest House: This listed building is approximately 30m north of the policy area. Development of this policy area would have a minor positive early 19th century granite rubble Given the structure is at a slightly higher elevation than the policy impact on an asset of medium significance. building with a slate roof. There are area, and has a window facing southwards, it is likely development two storeys, and an open porch with will visually impact views to and from the building. However, as the policy focuses on environmental improvements enhancements, it is likely development would bring forward positive impacts for the designation.

Policy PEN10: Mounts Bay Linear Park

Heritage asset affected

What contribution does the site make to the significance of the heritage asset?

Potential impact of development on significance

Penzance

West Coast Path along the Coast Path into and through the Penzance settlement, and creating positive impact on historic environment assets within neighbourhood an accessible linear park along the shoreline. This is seen as a proximity. boundary. It is therefore likely that it positive impact for the historic environment assets that are in will be within proximity to a number proximity to the policy area, as environmental improvements will of historic environment features, contribute to the enhancement of their settings. Additionally, the including the Lescudjack Castle policy will encourage a greater level of use of the South West Coast scheduled monument, as well as a Path and improve access to the historic environment features. This number of listed buildings. It will lead to greater engagement with the historic environment in the also pass through the Penzance area, which is another positive impact. However, it could also result and its in a slight increase in pressure on these features. This would be a associated historic character areas. minor adverse impact, given the South West Coast Path is likely to already cause a level of pressure.

The policy area covers the South The policy focuses on safeguarding and enhancing the South West Development of this policy area would have a medium

Policy NEW3: Access to the South Pier and Observatory

Heritage asset affected

What contribution does the site make to the significance of the heritage asset?

Potential impact of development on significance

It is still a working fishing port, which surrounding buildings. However, development through this policy

Newlyn Conservation Area: the The site is located towards the centre of the Newlyn Conservation Development of this policy area would have a minor positive scale and massing of the buildings Area, close to the western boundary of the designation. However, impact on an asset of medium significance when you in Newlyn are noticeably intimate in despite this it is visually screened from the majority of the consider the entire conservation area. nature, representing a major conservation area due to the existing built environment. component of the town's character. The site is relatively level and is at a similar elevation to

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What contribution does the site make to the significance of the heritage asset?

Potential impact of development on significance

Art Gallery.

is also of particular importance. The is not likely to visually impact structures in proximity. This is due to Newlyn Conservation includes the the wall and vegetation on the southern site boundary. Additionally, town and harbour, extending out to the policy indicates proposals should include designs that allow for safeguard the old artists' studios in enhancements to the character of the structure's setting. This will The Meadow area, and the Newlyn likely bring forward positive impacts for this part of the Newlyn Conservation Area through improvements to the wider environment.

geology and climate change.

Grade II Newlyn tidal observatory This listed structure is within the policy area, and is the focus of the Development of this policy area would have a high positive and part of the south pier: a tidal policy itself. The policy looks to support development that improves impact on an asset of medium significance. observatory that established Mean access to the listed building, and enhances the heritage value of Sea Level by the Ordnance Survey the feature, the associated South Pier, and their settings. This will between 1915 and 2021. It has likely bring forward positive impacts for the grade II listed structure. contributed more than 100 years of as a greater level of access will allow for increased engagement tidal data for use in oceanography, with the historic environment. Additionally, enhancements will contribute to the improvement of the feature's setting, which will likely influence how the feature is viewed in the wider historic landscape. Improving access has the potential to increase the number of people engaging with this structure, which could increase pressure on it; however, this is unlikely to be a significant adverse effect.

Grade II Quay Cottage: an 18th This grade II listed building is approximately 26m west of the policy Development of this policy area would have a medium century colourwashed plastered area. Given the building has a higher elevation than the policy positive impact on an asset of medium significance. rubble structure with a slurried slate area, it is likely development would impact upon views to and from roof. This listed building forms part the feature, as well as its setting. However, given the policy is of a group of buildings that are seeking to enhance the historic setting of the policy area, bringing recognised for their combined forward development is likely to encourage positive impacts for this importance, though the others in the listed structure. This is due to improvements to its setting, and group are not nationally designated. enhancements to views to and from the designation.

Grade II 54 and 54A, Fore Street: This designation is located approximately 98m north-east of the Development of this policy area would have a minor positive built around the 17th and 18th policy area. As the structure is at a higher elevation than the policy **impact** on an asset of **medium significance**. centuries, these two structures are area, it is likely development would impact upon long views across two storeys in height with a number the harbour from this feature. This has the potential to impact upon

Heritage asset affected What contribution does the site make to the significance of Potential impact of development on significance the heritage asset? of interesting features, including the its setting. However, given the policy is seeking to enhance the upper floor oversailing slightly. historic setting of the policy area, bringing forward development is likely to encourage positive impacts for this listed structure. This is due to enhancements to views from the designation. Given the distance of this designation from the policy area, positive impacts are likely to be reduced in significance. Grade II 64 and 68, Fore Street: This designation is located approximately 77m north-east of the Development of this policy area would have a minor positive early 18th century rubble structures policy area. As the structure is at a higher elevation than the policy impact on an asset of medium significance. with slate roofing. They are one area, it is likely development would impact upon long views across storey in height, with an attic. They the harbour from this feature. This has the potential to impact upon form part of a wider group of its setting. However, given the policy is seeking to enhance the historic setting of the policy area, bringing forward development is buildings of local historic interest. likely to encourage positive impacts for this listed structure. This is due to enhancements to views from the designation. Given the distance of this designation from the policy area, positive impacts are likely to be reduced in significance.

Policy NEW6: The Old Bottle Top Factory

Heritage asset affected What contribution does the site make to the significance of Potential impact of development on significance the heritage asset?

Newlyn Conservation Area: the The policy area is located approximately 40m south-west of the Development of this policy area would have a minor positive scale and massing of the buildings Newlyn Conservation Area. Despite this proximity, it is unlikely to impact on an asset of medium significance when in Newlyn are noticeably intimate in contribute to the setting of the conservation area. This is due to its considering the entire conservation area. nature, representing a major current condition. The policy seeks to enable remediation and component of the town's character. reuse of the brownfield site. This has the potential to bring forward It is still a working fishing port, which benefits for the Newlyn Conservation Area through improving and

What contribution does the site make to the significance of the heritage asset?

Potential impact of development on significance

is also of particular importance. The enhancing its setting. Newlyn Conservation includes the conservation area from the west. town and harbour, extending out to safeguard the old artists' studios in The Meadow area, and the Newlyn Art Gallery.

This could improve views into the

Policy NEW8: Penlee Quarry

Heritage asset affected

What contribution does the site make to the significance of the heritage asset?

Potential impact of development on significance

its geological significance.

No heritage assets are located The policy area includes Penlee Quarry, which was in operation Development of this policy area would have a medium to within or in proximity to the policy from the 1880s to the 1990s - the materials from which were high adverse impact on site which is designated for its area. However, the policy area exported to various north European countries. It is a highly significant geological interest. comprises a quarry which is sensitive area for its geology, and is also likely to hold local historic nationally designated as a Site of importance linked to past exportation and use. To reflect this, the Special Scientific Interest (SSSI) for policy indicates that if development were to come forward at this site, the materials and design used would need to celebrate the guarry's heritage. This could bring forward positive impacts for the policy area by enhancing the local understanding of and appreciation for this site. However, development would increase pressure on this site - which is likely to impact upon the current historic interpretation of the site. This is likely to outweigh any potential benefits development could have.

It is important to recognise that as the site is designated as a SSSI, further consultation with Natural England is likely to be required with respect to any proposals for mixed-use development which may come forward at this location.

Policy NEW9: The Heritage Harbour (Old Quay)

Heritage asset affected

What contribution does the site make to the significance of the heritage asset?

Potential impact of development on significance

Art Gallery.

Newlyn Conservation Area: the The policy area is located within the southern half of the Newlyn Development of this policy area would have a minor positive scale and massing of the buildings Conservation Area, and in proximity to several other designated impact on an asset of medium significance when in Newlyn are noticeably intimate in historic environment features. It is likely the policy area can be considering the entire conservation area. nature, representing a major viewed from multiple locations within the conservation area, component of the town's character. especially to the north along North Pier and Mary Williams Pier. It is still a working fishing port, which Given this, the area included under this policy has the potential to is also of particular importance. The contribute to the historical setting of the Newlyn settlement and the Newlyn Conservation includes the wider conservation area. As such, development would have direct town and harbour, extending out to impacts on the historic environment. Given the policy is focused safeguard the old artists' studios in on bringing forward enhancements to a specific historic feature in The Meadow area, and the Newlyn order to improve its historical status, it is likely development through this policy will lead to positive effects for the Newlyn Conservation Area. This is through improvements to a historic feature that contributes to the designation.

of the seaward side.

Grade II* The Old Harbour Pier This listed structure is not only within the policy area, but comprises Development of this policy area would have a high positive And Walls: Dating from before the majority of it. As such development through this policy will impact on an asset of medium significance. 1435, this feature has been altered directly impact upon this feature. However, this policy is focused across the years. It is a granite upon improving the structure - it seeks development that will rubble construction on a slightly protect and retain the heritage value and significance of the feature curved plan, with a seawall on part and its setting. As such, development through this policy would bring forward benefits for this listed structure.

Grade II 39 Fore Street (Newlyn This listed structure is adjacent to the policy area - located to the Development of this policy area would have a medium Old Quay Restaurant And west. Given this structure is higher in elevation than the policy positive impact on an asset of medium significance. House): A late 18th century house area, development here would impact upon the setting of this that was in use as a restaurant and designation and views from it. However, as the policy is seeking to shop in the 20th century, and then bring forward development that improves the historic significance converted back to a residential of the policy area, it is likely it will bring forward benefits to this listed property in the 21st century. It is built structure. This is through enhancing its setting and the views from from granite rubble, and is the building across the old quay and heritage harbour area.

What contribution does the site make to the significance of the heritage asset?

Potential impact of development on significance

designated for its historic and architectural interest.

upper floor oversailing slightly.

Grade II 54 And 54A, Fore Street: This listed structure is located to the south of the policy area – Development of this policy area would have a minor positive built around the 17th and 18th approximately 7m away on the opposite side of Cliff Street. Given **impact** on an asset of **medium significance**. centuries, these two structures are this historic designation is higher in elevation than the policy area. two storeys in height with a number development is likely to impact upon its setting, and the views it of interesting features, including the offers across the old quay and the harbour area. However, given the policy is seeking to bring forward development that improves the historic significance of the policy area, it is likely it will bring forward secondary benefits to this listed structure. This is through enhancing its setting and views through protecting and improving the old quay, which helps enhance the heritage harbour area.

buildings of local historic interest.

early 18th century rubble structures approximately 11m away on the opposite side of Cliff Street. Given impact on an asset of medium significance. with slate roofing. They are one this historic designation is higher in elevation than the policy area, storey in height, with an attic. They development is likely to impact upon its setting, and the views it form part of a wider group of offers across the old quay and the harbour area. However, given the policy is seeking to bring forward development that improves the historic significance of the policy area, it is likely it will bring forward secondary benefits to this listed structure. This is through enhancing its setting and views through protecting and improving the old quay, which helps enhance the heritage harbour area.

Grade II 64 And 68 Fore Street: This listed structure is located to the south of the policy area - Development of this policy area would have a minor positive

projecting keystones. storeys in height.

Grade II The Red Lion Inn: an 18th This listed structure is located approximately 50m west of the policy Development of this policy area would have a minor positive century granite ashlar L-shaped area along Cliff Road. Given this historic designation is higher in impact on an asset of medium significance. building, with flat arches and elevation than the policy area, development is likely to impact upon It is two its setting, and the views it offers across the old quay and the harbour area. However, given the policy is seeking to bring forward development that improves the historic significance of the policy area, it is likely it will bring forward secondary benefits to this listed structure. This is through enhancing its setting and views through protecting and improving the old quay, which helps enhance the heritage harbour area.

What contribution does the site make to the significance of the heritage asset?

Potential impact of development on significance

Grade II Quay Cottage: an 18th This listed structure is located approximately 60m south-east of the Development of this policy area would have a minor positive century colourwashed plastered policy area along Cliff Road. Given this historic designation is impact on an asset of medium significance. rubble structure with a slurried slate higher in elevation than the policy area, development is likely to roof. This listed building forms part impact upon its setting, and the views it offers across the old quay of a group of buildings that are and the harbour area. However, given the policy is seeking to bring recognised for their combined forward development that improves the historic significance of the importance, though the others in the policy area, it is likely it will bring forward secondary benefits to this group are not nationally designated. listed structure. This is through enhancing its setting and views through protecting and improving the old quay, which helps enhance the heritage harbour area.

Policy NEW10: The Village Square

Heritage asset affected

What contribution does the site make to the significance of the heritage asset?

Potential impact of development on significance

Newlyn Conservation Area: the The site is located within the Newlyn Conservation Area, in the Development of this policy area would have a minor positive scale and massing of the buildings north-eastern area. Whilst it is removed from most of the impact on an asset of medium significance when in Newlyn are noticeably intimate in designated sites within the conservation area (which are located considering the impact upon the entire conservation area. nature, representing a major more centrally and to the south), the policy area includes two listed component of the town's character. buildings and is within proximity to another. As such, development It is still a working fishing port, which here is unlikely to be screened from these features, and could is also of particular importance. The impact upon their individual settings and the setting of the wider Newlyn Conservation includes the conservation area. However, the policy is looking to bring forward town and harbour, extending out to access improvements and environmental enhancements / safeguard the old artists' studios in redesign. This has the potential to improve the historical setting of the area and improve historical interpretation / understanding. This could contribute to enhancing the wider Newlyn Conservation Area.

What contribution does the site make to the significance of Potential impact of development on significance the heritage asset?

The Meadow area, and Newlyn Art Gallery.

design.

Grade II Newlyn War Memorial: a This listed structure is within the policy area – as such, it will be Development of this policy area would have a minor-WW1 memorial altered to include directly impacted by development at this location. This is due to moderate positive impact on an asset of medium the names of the fallen of WW2 and changes in the setting of the memorial, which would impact upon significance. the Korean war. It is designated for how it is viewed in the wider townscape context. However, these its historic interest and contribution impacts are likely to be positive given the policy looks to encourage to the community, as well as for its environmental enhancements and redesign. This will contribute to an improved setting for this listed structure.

serve Newlyn Harbour. the historic quarter of Newlyn.

House: a former Coastquard boat impacted by development at this location. This is due to changes moderate positive impact on an asset of medium house with watch room of 1901 in the setting of this structure, which has the potential to impact significance. constructed by the Admiralty to upon how it is viewed from structures to the west and south. It is However, the policy seeks to bring forward development that designated for a number of reasons, encourages environmental enhancements and redesign, as well as including its composition and improves public access. Therefore, development would bring design, the granite used in forward positive effects linked to improving the setting of this construction, and its contribution to designation and access to it - which promotes a greater level of engagement between the historic environment and the community.

Grade II Former Admiralty Boat This historic feature is within the policy area and will be directly Development of this policy area would have a minor-

has a single segmental arch with a its setting and significance. keyblock and a parapet.

be an early 19th century structure, visually screened from the policy area by existing development. As significant impacts for this asset of **medium significance**. the bridge is built from granite. It such, it is unlikely development through the policy will impact upon

Grade II Old Bridge: estimated to This structure is approximately 26m north of the policy area. It is Development of this policy area is unlikely to have any

works building. designated for its design and

Grade II Former Ice Works: an ice This listed building is approximately 88m south of the policy area. Development of this policy area would have a high positive 1907, and is likely to offer views across it. As such, development of the impact on an asset of medium significance constructed using an earlier granite policy area is likely to benefit this feature. This is due to the policy This structure is seeking to encourage environmental enhancements and redesign,

What contribution does the site make to the significance of the heritage asset?

Potential impact of development on significance

feature for the community, the listed building sits. survival of machinery, and its historic interest. It also contributes to the historic quarter of Newlyn.

character, its status as a landmark which will improve the visual amenity of the townscape in which the

Policy NEW11: The Old Iceworks

Heritage asset affected

What contribution does the site make to the significance of the heritage asset?

Potential impact of development on significance

The Meadow area, and the Newlyn area. Art Gallery.

Newlyn Conservation Area: the The site is located towards the centre of the Newlyn Conservation Development of this policy area would have a minor positive scale and massing of the buildings Area. However, it is visually screened from most of the impact on an asset of medium significance when you in Newlyn are noticeably intimate in conservation area due to elevation differences, the existing built consider the entire conservation area. nature, representing a major environment, and levels of vegetation. The policy seeks to bring a component of the town's character. building back into appropriate use, taking into consideration the It is still a working fishing port, which historical importance of the structure in question. This is likely to is also of particular importance. The extend to its importance for the wider historical environment and Newlyn Conservation includes the the Newlyn Conservation Area. As such, it is likely to bring forward town and harbour, extending out to benefits for the conservation area by regenerating a structure that safeguard the old artists' studios in contributes to the designation and the historical importance of the

works dating building. character, its status as a landmark feature for the community, the

Grade II Former Ice Works: an ice The policy concerns this listed structure – it seeks the regeneration Development of this policy area would have a high positive 1907, of the building and focuses on bringing it back into appropriate use. **impact** on an asset of **medium significance** constructed using an earlier granite This will likely lead to positive effects for this feature, as This structure is development will need to reflect the historic use of the building and designated for its design and protect / enhance its heritage value, character and setting. This

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What contribution does the site make to the significance of the heritage asset?

Potential impact of development on significance

historic interest. It also contributes the site is retained. to the historic quarter of Newlyn.

survival of machinery, and its protection and enhancement will ensure the historic importance of

of two storeys and a basement.

early 19th century houses with a Given the elevation of the feature and the policy area is broadly the **impact** on an asset of **medium** significance. granite ashlar front, slate hipped same and level, it is likely development will visually impact upon roof with wide eaves that comprise views from the rear of the properties. This could impact upon the setting of these two structures. However, as the policy is focused on protecting and enhancing a historic structure and its setting, it is considered likely that any impacts to the Fragdan structures will be positive.

Grade II 15 and 17, The Fragdan: This designation is approximately 5m west of the policy area. Development of this policy area would have a minor positive

serve Newlyn Harbour. design, the granite used in grade II listed building. construction, and its contribution to the historic quarter of Newlyn.

Grade II Former Admiralty Boat This historic feature is approximately 88m north of the policy area. Development of this policy area would have a minor positive House: a former Coastguard boat As such, it is possible that it will be impacted by development at impact on an asset of medium significance. house with watch room of 1901 this location, as southward views from the structure could change. constructed by the Admiralty to However, it is likely development of the policy area would positively It is impact upon this designated building. This is due to the policy designated for a number of reasons, encouraging development that focuses on regenerating, protecting including its composition and and enhancing a structure that forms part of the setting of this

Policy NEW13: The Seafood Training Hub Facility

Heritage asset affected

What contribution does the site make to the significance of the heritage asset?

Potential impact of development on significance

Art Gallery.

Newlyn Conservation Area: the The site is located towards the centre of the Newlyn Conservation Development of this policy area would have a minor positive scale and massing of the buildings Area, close to the western boundary of the designation. However, impact on an asset of medium significance when you in Newlyn are noticeably intimate in despite this it is visually screened from the majority of the consider the entire conservation area. nature, representing a major conservation area due to the existing built environment.

component of the town's character. The site is relatively level and is at a similar elevation to It is still a working fishing port, which surrounding buildings. However, development through this policy is also of particular importance. The is not likely to visually impact structures in proximity. This is due to Newlyn Conservation includes the the wall and vegetation on the southern site boundary. Additionally, town and harbour, extending out to the policy indicates proposals should include designs that allow for safeguard the old artists' studios in enhancements to the character of the structure's setting. This will The Meadow area, and the Newlyn likely bring forward positive impacts for this part of the Newlyn Conservation Area through improvements to the wider environment.

roof. It is two storeys in height.

Grade II 1, Trewarveneth Street: This designation is approximately 65m south-east of the policy Development of this policy area would have a minor positive an 18th century whitened rubble area. Given the elevation is level, it is possible the listed building impact on an asset of medium significance. building with a slurried slate half-hip has views into the policy area from the street. As such, the setting of this designation could be impacted if development were to come forward at this location. The policy indicates proposals should include designs that allow for enhancements to the character of the structure's setting. This will likely bring forward positive impacts to this listed structure through improvements to the wider environment. However, the impacts would be limited given the reduced view into the policy area from this designation.

the first floor doorway.

Grade II Art Gallery: an early 18th This designation is approximately 70m south-east of the policy Development of this policy area would have a minor positive century building with a half-hipped area. Given the elevation is level, it is possible the listed building impact on an asset of medium significance. steep slate roof. It is two storeys in has views into the policy area from the street. As such, the setting heigh and has a large side chimney of this designation could be impacted if development were to come stack and external stone steps to forward at this location. The policy indicates proposals should include designs that allow for enhancements to the character of the structure's setting. This will likely bring forward positive impacts to

Heritage asset affected	What contribution does the site make to the significance of the heritage asset?	Potential impact of development on significance
	this listed structure through improvements to the wider environment. However, the impacts would be limited given the reduced view into the policy area from this designation.	
McGrigor: a memorial from 1921 dedicated to Louisa AM McGrigor who died serving the Cornwall	This designation is approximately 80m south-east of the policy area. Given the elevation is level, and the memorial is located in an open space, development within the policy area would have the potential to impact the setting of the designation. The policy indicates proposals should include designs that allow for enhancements to the character of the structure's setting. This will likely bring forward positive impacts to this memorial through improvements to the wider environment.	impact on an asset of medium significance.

Prepared for: Penzance Town Council AECOM

